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We're working to rapidly reduce climate pollution at scale, starting in California.

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# Contact

theclimatecenter.org 1275 4th Street #191 Santa Rosa, CA 95404 707–525-1665 Senator Anna Caballero Chair, Senate Energy, Utilities and Communications Committee 1021 O Street, Suite 7620 Sacramento, CA 95814

May 14th, 2025

RE: SB 500 (Stern) - The Climate Center - SUPPORT

Dear Chair Caballero,

I am writing to express The Climate Center's support for SB 500 (Stern).

The Climate Center is a climate and energy policy nonprofit working to rapidly reduce climate pollution at scale. We are a think-tank/do-tank working collaboratively for accelerated, equity-centered, labor-friendly climate policy in California. We know that as goes California, so goes the world. With the climate crisis rapidly worsening, we engage in cross-sector coalitions to enact bold, science-based policy that sparks innovation and channels market forces for speed and scale GHG reductions to benefit everyone.

Electrification of fossil-fuel-using activities is a key requirement for reducing GHG emissions, but the growing electricity affordability crisis threatens those efforts. Addressing affordability now demands a thorough examination of all causal factors and possible solutions, including investigating what form of utility compensation structure would best serve California ratepayers. In recent years, IOUs have seen their profits rise, primarily because they earn a generous return on infrastructure investments, such as building power lines and undergrounding to reduce wildfire risks. Meanwhile, ratepayers have been experiencing a relentless increase in their electricity bills.

A recent report noted<sup>1</sup>: "There is an inherent tension in the cost of service—based utility regulatory model. As investor-owned businesses, IOUs seek to maximize their profits, which often runs headlong into regulators' goal of achieving just and reasonable rates. ... a root cause of this problem: excessive utility rates of return allowed by utility commissions in setting customer prices."

<sup>&</sup>lt;sup>1</sup> See https://www.economicliberties.us/our-work/rate-of-return/#

We are at a pivotal time when California must address not only the climate crisis but also the affordability crisis.

SB 500 takes a needed first step by requiring that CPUC evaluate metrics that encourage electrical corporations to propose the most cost-effective solutions for safe and reliable electrical service. The current 'cost of service' regulation uses a cost-plus methodology to compensate the investor utilities, meaning they earn a guaranteed rate of return on how much they spend on capital investments, and this ensures cost recovery and the financial viability of a utility. High electricity prices are a direct consequence of the cost inefficiencies that are exacerbated by this cost-plus approach.

SB 500 will require the CPUC to evaluate approaches that prioritize performance metrics and financial performance-based incentives that

- Incentivize the utility to use non-wire alternatives like distributed energy resources, or virtual power plants when they will help meet load growth;
- Opt for the lowest cost alternatives when transmission and distribution upgrades are needed;
- Support the right balance between improving transmission and distribution system safety and cost effectiveness.

This bill takes the right approach to long term affordability. If we want to keep electricity costs affordable we need to incentivize the utilities by ensuring that they are compensated based on the performance against criteria that produce affordability. Otherwise they will always be incentivized to continue to build large costly transmission infrastructure to accommodate more demand, since they earn a guaranteed profit by doing so.

For these reasons, we strongly urge you to do all you can to move SB 500 through your Committee and the California Senate. Thank you for your leadership on this important issue.

Sincerely,

Ellie Cohen, CEO
The Climate Center

cc: Senator Stern