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Governor Gavin Newsom 1021 O Street, Suite 9000 Sacramento, CA 95814

Senate President Pro Tempore

Assembly Speaker Robert Rivas State Capitol, Room 219 Sacramento, CA 95814

Assemblymember Jesse Gabriel

Mike McGuire 1021 O Street, Suite 8518 Sacramento, CA 95814 Chair, Assembly Budget Committee 1021 O Street, Suite 8230 Sacramento, CA 95814

Senator Scott Wiener Chair, Senate Budget Committee 1021 I Street, Suite 8620 Sacramento, CA 95814

May 27, 2025

RE: Restoring Revenue to the State Budget – Eliminating the Water's Edge Election

Dear Governor Newsom, Senator McGuire, Assemblymember Rivas, Senator Wiener and Assemblymember Gabriel,

We, the undersigned environmental, environmental justice, and labor groups, are writing to request that you eliminate a tax subsidy for large corporations and use the money to support climate, health and social programs in the state that are facing budget cuts.

As you are well aware, California is facing difficult times. We are faced with at least \$250 billion in economic damages from the LA fires, a \$12 billion state budget deficit with another shortfall projected next year, and energy costs surging causing real hardship particularly for low income residents. At the federal level, we must contend with an anti-science, anti-climate action administration—with a \$40 billion disaster relief request to FEMA still pending. In this context, the legislature and administration need to carefully determine where funds will come from to address budget shortfalls as well as climate change impacts and affordability issues.

One option for strong consideration is to eliminate subsidies that the state provides for large, multinational companies. The Water's Edge Election allows multinational corporations to compute the income attributable to California on the basis of a water's edge or domestic-only combined report, as opposed to a worldwide combined report. This allows a corporation to elect to compute its California tax by reference to only the income and factors of a limited number of entities. Off-shoring of assets allows these corporations to avoid paying their fair share of taxes. The value of this subsidy has been variously estimated to cost the state approximately \$4 to \$5 billion a year. These subsidies are not given to California based companies without overseas assets.

At a time when California's legislature faces difficult decisions as it works to balance

the budget and address affordability as well as the increasing costs of climate impacts, the state can not afford to subsidize large corporations by sanctioning offshore tax havens, especially when these companies have been making record profits. For example, a 2015 U.S. Senate investigation found that Chevron had hidden \$31 billion in profits within companies based in 13 different offshore tax havens.⁴

Redirecting this forgone revenue could avoid the need in the Governor's May Revise to divert funds from the Greenhouse Gas Reduction Fund (GGRF) to the General Fund, enabling the GGRF fund to continue to support investments in climate mitigation, clean energy and equity. This revenue could also be used to avoid cuts to critical health and education programs and other state priorities.

Given the hard financial realities that California faces right now, this is not the time to be giving multinational corporations handouts. Every opportunity for equitable revenue generation should be strongly considered. We strongly urge you to eliminate the Water's Edge Election subsidy from the state tax code and restore potentially billions of dollars to the state budget.

Thank you for your time and consideration.

Sincerely,

Ellie Cohen, CEO The Climate Center

Terry Brennand
Director of Revenue, Budget &
Pensions
SEIU California

Amy Moas, Ph.D. Senior Climate Campaigner Greenpeace USA

Andrew C. Ellis | MS The Climate Reality Project

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