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California Energy Commission Re: Docket No. 22-BSTD-01 715 P Street Sacramento, CA 95814 docket@energy.ca.gov

Re: July 27, 2023 Staff Workshop: 2025 Energy Code Pre-Rulemaking – Energy Code Heat Pump Baselines and Solar Photovoltaic System Requirements

Dear Commissioners:

The undersigned organizations appreciate the opportunity to comment on the California Energy Commission's ("CEC") 2025 Title 24 Building Energy Efficiency Standards ("2025 Building Code") proposal introduced at the July 27 workshop on Heat Pump Baselines and Solar Photovoltaic System Requirements. The 2025 Building Code is a critical opportunity to move California's buildings away from polluting gas appliances to clean efficient electric alternatives. We strongly support the CEC's proposed inclusion of both heat pump space and water heating as the new construction baseline in single-and multi-family and the expansion of the space heating new construction baselines to larger nonresidential buildings. We also strongly support the proposed requirements that gas-fired single zone rooftop cooling units in existing buildings be replaced with heat pumps when equipment is changed out.

We are significantly concerned, however, with the current proposal's relegation of the replacement of residential central air conditioning ("A/C") units with heat pumps to a *voluntary* section of the Building Code. Because heat pumps provide both heating and cooling, every A/C to A/C replacement is a lost opportunity to displace methane gas heating. Due to their similar installation requirements, replacing central A/C units with a heat pump is a low-cost intervention that protects against gas price volatility, reduces fossil fuel dependency, improves air quality and public health, and avoids the need for future gas furnace replacement. As noted in a PG&E furnace replacement study, "heat pump retrofits have a smoothing effect on customer bills" and "[m]onthly energy costs are more consistent and predictable." Similarly, staff's analysis at the workshop showed A/C to heat pump replacements result in lifetime cost savings in all climate zones.

Approximately 1.9 million residential A/C units are currently due for replacement in California. Ensuring these units are replaced with heat pumps is essential to successful implementation of the Bay Area Air Quality Management District and California Air Resource Board zero-emission space heating requirements that will go into effect at the end of this decade. By requiring A/C to heat pump replacement, the CEC can avoid situations where a homeowner replaces an A/C with another A/C unit in

¹ TRC, PG&E Furnace Replacement Initiative Case Study, at v (Oct. 2022), https://pda.energydataweb.com/api/view/2725/PGE%20Furnace%20Replacement%20Initiative%20Case%20Study_Re port 10112022.pdf.

2027, only to find that in 2030 they are now required to replace their gas furnace with a heat pump. The CEC must take this opportunity to support the important work of their sister agencies by laying the groundwork for increased deployment of heat pump space heating in advance of these important air quality regulations taking effect.

The climate and the state's impending policies cannot wait an additional three years to transition this important pathway from voluntary to prescriptive. In its next iteration of proposed updates to the 2025 Building Code, the CEC should move this measure from the voluntary to the prescriptive section of the building code.

Thank you for your consideration of these comments. We look forward to continued engagement with the CEC on your 2025 Energy Code Pre-Rulemaking.

Sincerely,

Jonny Kocher Chris Brown Manager Coordinator

RMI Sacramento Climate Coalition

Sven Thesen Jody Timms
Co-Founder Founder
Project Green Home 350Marin

Matt Vespa Brandon Dawson Senior Attorney Director

Earthjustice Sierra Club California

Robert Haw Pauline Seales Building Decarbonization Team Santa Cruz

Climate Action California Climate Action Network

Laura Feinstein Jenny Green
Sustainability and Resilience Policy Director Member

SPUR Mothers Out Front Silicon Valley

Nihal Shrinath Elaine Salinger Associate Attorney Co-Leader

Sierra Club CCL San Mateo County

Andrea Leon-Grossmann Nicole Capretz

Deputy Program Director - West Founder and Chief Executive Officer, Climate

Vote Solar Action Campaign

Lauren Weston

Executive Director

Acterra: Action for a Healthy Planet

Brian Stewart Co-Founder Electrify Now

Marti Roach Action Co-Lead

350 Contra Costa Action Local Policy

Marti Roach Board Member 350 Bay Area Action

Cheryl Weiden Steering Committee 350 Silicon Valley

Alan Weiner Chapter Lead

350 Conejo / San Fernando Valley

Laura Rosenberger Haider

Secretary

Fresnans Against Fracking

Terry Nagel

Interim Executive Director Sustainable San Mateo County

Ellie Cohen CEO

The Climate Center

Colleen FitzSimons Executive Director

San Diego Green Building Council

Mark Roest

Director of Marketing & International

Development

Sustainable Energy Inc.

Mitchel Slomiak

Board Chair and Co-Founder

Menlo Spark

Tonya Parnak Founder 350 Petaluma

Dan Brotman Mayor

City of Glendale

Jan Dietrik

Policy Team Leader

350 Ventura County Climate Hub

Faith Myra Member

Protect Playa Now

Rachelle Boucher

Senior Lead, Culinary Events & Experiences

Building Decarbonization Coalition

Avery Ray Colter

Certified Energy Analyst

Fard Engineers

David Moller, P.E.

Lead

Marin/Sonoma Building Electrification Squad

Cheryl Weiden Member

350 Silicon Valley

Haley Ehlers Director

Climate First: Replacing Oil & Gas (CFROG)

Steve Schmidt Founder & COO

Home Energy Analytics (HEA)

Bruce Hodge Chairman Carbon Free Palo Alto

Bruce Hodge Chairman Carbon Free Silicon Valley

Elise Kalfayan Board Member Glendale Environmental Coalition

Tonya Parnak Founder 350Petaluma

Kathleen Wheeler Co-founder Ventura Climate Coalition

Leane Eberhart Architect

Mary Lou Meeks Individual